



KING COUNTY

1200 King County Courthouse
516 Third Avenue
Seattle, WA 98104

Signature Report

**September 6, 2000
Motion 11001**

Proposed No. 2000-0243.2

Sponsors Nickels

1 A MOTION approving the work plan for an adult justice
2 operational master plan.

3
4 WHEREAS, the council authorized funding in the 2000 budget to prepare an
5 adult justice operational master plan (AJOMP), and

6 WHEREAS, the budget ordinance contained a proviso requiring the executive to
7 submit to the council a work plan for preparation an AJOMP, and

8 WHEREAS, the executive has submitted such a work plan to the satisfaction of
9 the council,

10 NOW, THEREFORE, BE IT MOVED by the Council of King County:

11 A draft work plan in substantially the form attached hereto is hereby approved.

12 The council expects the executive will refine and change the work plan in consultation

13 with cities and other stakeholders and will report the refinements and changes to the
14 council.

15

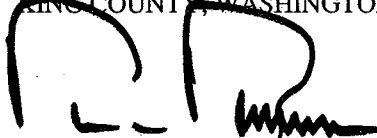
Motion 11001 was introduced on 4/10/00 and passed by the Metropolitan King County Council on 9/5/00, by the following vote:

Yes: 12 - Mr. von Reichbauer, Ms. Fimia, Mr. Phillips, Mr. Pelz, Mr. McKenna, Ms. Sullivan, Mr. Nickels, Mr. Pullen, Mr. Gossett, Ms. Hague, Mr. Vance and Mr. Irons

No: 0

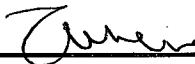
Excused: 1 - Ms. Miller

KING COUNTY COUNCIL
KING COUNTY, WASHINGTON



Pete von Reichbauer, Chair

ATTEST:



Anne Noris, Clerk of the Council

Attachments A. Adult Justice Operational Master Plan dated August 17, 2000

ADULT JUSTICE OPERATIONAL MASTER PLAN

SUMMARY AUGUST 17, 2000

Background:

- ◆ Over the last 10 years, the average daily population in the King County Jail has increased by an average of nearly 7 percent a year. During that same time criminal justice spending has increased to more than 63% of the Current Expense Budget.
- ◆ Unless the recent trends are reversed or moderated, the county will be out of current jail capacity within the next four years. Also, funding constraints for criminal justice programs and other valuable regional and municipal services will dramatically intensify in the post I-695 era.

Adult Justice Operational Master Plan (AJOMP)

- ◆ The AJOMP will be a two-year planning effort. Its immediate goal is to identify and recommend near-term system improvements, sanctions, and programs that reduce reliance on incarceration, reduce disproportionality, improve the administration of justice and promote public safety. The AJOMP effort will be a collaborative, intensive approach with representation from many stakeholders in the system including King County, Seattle, Bellevue and Suburban City officials, and non-governmental social service, treatment, and community groups that will assess and improve the Adult Justice System.
- ◆ The scope of work includes: population analysis and forecast (including an offender profile); review of current efforts and recommendations (Misdemeanor/Felony Studies); review of CJ policies and practices; development of alternative supervision and sanctioning models (will encompass all programs that provide structure and accountability pretrial, sentenced, misdemeanant or felon). These work products will feed into an operational master plan document.
- ◆ **Oversight** - an Advisory Committee, which includes representatives from Seattle, Bellevue and the Suburban Cities, will be formed. The County will continue to use the Criminal Justice Council for county specific matters.
- ◆ **Work Groups** – Initially there will be three work groups: Felony Case Processing; Misdemeanor Case Processing; and Alternative Sanctions and Supervision.
- ◆ **Project Team**- The AJOMP team is comprised of Catherine Cornwall, Jim Harms, Kate Tylee, Mike West, and Ray Coleman.

ADULT JUSTICE OPERATIONAL MASTER PLAN

FELONY WORKGROUP

Chair: The Honorable Michael Spearman, Chief Criminal Judge, Superior Court.

Purpose: The purpose of the Felony Working Group is to identify system efficiencies, policies, and practices that will reduce the reliance upon the jail as the means for processing, controlling and supervising the pretrial and post-conviction population without compromising the administration of justice. The emphasis will be on research based proven alternatives that decrease recidivism, reduce disproportionality, and promote public safety.

Deliverables: This team will produce a set of recommendations that will improve how felony cases are handled and will reduce the pre-trial length of stay at the jail. The team may also recommend new pretrial release graduated options and also ways to maximize the use of existing supervision programs for sentenced felons.

Meeting Schedule and Emphasis: The team will meet every 2 weeks for a period of 3 – 4 months beginning in August of 2000. The team members will be front line practitioners from criminal justice agencies from King County, City of Seattle, and the State Dept. of Corrections. Mike West will be the lead AJOMP team member supporting the work group.

Issues Group May Focus On:

- Ways to improve case processing
- Felony Study Recommendations
- Jail intake criteria
- Review pretrial felony release authority (investigation and cases filed out of custody)
- Review the current pretrial supervision options available to the Superior Court for pretrial, non-violent defendants
- Review North Rehabilitation Facility (NRF) screening criteria
- Review Work Release (WER) and Electronic Home Detention (EHD) criteria
- Examine use of WER and EHD pre-sentence
- Examine the group of investigative felons who are held for 72 hours but never charged
- Alternative case processing options for out of custody felons
- Examine the use of Presentence Investigation Reports within King County including the use of Summary Reports, turnaround on full PSIs, and further streamlining PSI format
- Review the consecutive vs. concurrent sentencing practices for felony/misdemeanor cases
- Change commitment forms to allow for presumptive eligibility; include additional graduated sanctions for sentenced offenders
- Examine the use of the existing sentencing sanctions and the process for program placement
- Examine the increase in State Holds
- Work with the DOC to reduce the case processing time of community custody violators under the Offender Accountability Act and existing post-conviction violators
- Work with DOC/Prosecutor/Superior Court/DAJD/Defense to develop graduated sanctions for the community supervision violators (defendants sentenced to one year or less)
- Public Defense Study Recommendations (specifically, attorney of the day – implications for pre-trial release)

ADULT JUSTICE OPERATIONAL MASTER PLAN

MISDEMEANOR WORKGROUP

Co-Chairs: The Honorable Jean Rietschel, Presiding Judge, Seattle Municipal Court
The Honorable Linda Garrow, District Court, Bellevue Division

Purpose: The purpose of the Misdemeanant Working Group is to identify system efficiencies, policies, and practices that divert from and reduce the reliance upon the jail as the means for processing, controlling and supervising the pretrial and post-conviction jail population without compromising the administration of justice. The emphasis will be on research based proven alternatives that decrease recidivism, reduce disproportionality, and promote public safety.

Meeting Schedule and Emphasis: The team will meet every 2 weeks for a period of 3 – 4 months beginning in September of 2000. The team members will be front line practitioners from criminal justice agencies from King County, Bellevue, Suburban Cities, and the City of Seattle. Jim Harms will be the lead AJOMP team member supporting the work group.

Deliverables: This team will produce a set of recommendations that will improve how misdemeanor cases are handled and will reduce the pre-sentence misdemeanor population at the Jail. The team may also recommend new pretrial release graduated restrictions and also ways to maximize the use of existing supervision programs for sentenced misdemeanants.

Issues Group May Focus On:

- Misdemeanor Study Findings
- Failure to Appear (FTA) Pilot Program Evaluation
- Defendants with charges from multiple jurisdictions; feasibility of courts hearing charges from multiple jurisdictions
- Possible expansion of the District Court's in-custody calendar to hear outlying municipal court arraignment cases
- Review the need to standardize pretrial misdemeanor release authority for pretrial misdemeanor defendants across multiple jurisdictions
- Diversion from booking, intake criteria
- Review the current pretrial supervision options available to the District and Municipal Courts
- Review the feasibility of expanding the use of video for misdemeanor case processing
- Revise the current commitment forms to include additional graduated sanctions for sentenced offenders
- Examine the use of the existing sentencing sanctions and the process for program placement
- Review the feasibility of extending the District Court's calendars to include night court
- Extend the cutoff time at booking to assign cases to the same day calendar
- Explore the feasibility of remote pretrial release authority at the local precinct level
- Universal cashiering (a defendant could pay fines from multiple courts at one location)

ADULT JUSTICE OPERATIONAL MASTER PLAN

ALTERNATIVES WORKGROUP

Co-Chairs: The Honorable Michael Trickey, Superior Court
The Honorable David Steiner, Presiding Judge, District Court

Purpose: The purpose of the Alternatives Work Group is to identify alternatives to incarceration encompassing sanctioning and services based primarily in the community and not requiring twenty-four hour per day secure detention. The Alternatives Work Group will combine the expertise of key policy-makers, program administrators and practitioners to develop its recommendations. The emphasis will be on research based proven alternatives that decrease recidivism, reduce disproportionality, and promote public safety.

Meeting Schedule and Emphasis: The team will meet twice per month for a period of ten months beginning August of 2000 and ending in June of 2001. The meetings will be scheduled for 90 minutes each except on special occasions. The numbered elements may be covered in fewer or more meetings.

STAGE 1 - DRAFT AND ADOPT FRAMEWORK AND POLICIES TO GUIDE WORK AND SERVE AS A BASIS FOR A CONTINUUM OF SANCTIONS

The work group will draft a recommended set of guiding principles jointly agreed on by members of the group. This paper will also articulate standards for the selection, application and evaluation of community-based sanctions. In addition, members will adopt a work plan to provide focus for work activities.

Meetings 1-5/Framework and Data and Information Focus – Stage 1

- A. Overview/Adoption of Charter and Schedule
- B. Review and final revisions to Scope of Work
- C. Review and organizing of data from various studies
 - ◆ Data Extract Analysis
 - ◆ Population Profiling Project
 - ◆ Alternatives Inventory Project (identify missing linkages)
 - ◆ North Rehabilitation Facility (NRF)/Cedar Hills Alcohol Treatment (CHAT) Operational Master Plan
 - ◆ Summary of previous study recommendations
- D. Presentation from consultant on population profiling project
- E. Presentation by AJOMP Staff on additional research or literature reviews
- F. Interpretation and organizing of research information and recommendations

Deliverables: *Adoption and approval of detailed scope of work; summary of research and application to work group planning activities*

Meetings 5-7/Policy Framework Focus – Stage 1

- A. Consultant (to be determined) assistance on crafting of Policy Basis Document
- B. Discussion and Formulation of Policy Basis – (will need sample format and explanation)

Deliverables: *Drafting and adoption of policy framework*

Note: The purpose of this policy framework is to inform and guide the development and utilization of community-based sanctions within a continuum. Values, standards and goals should be drafted and adopted and serve as criteria for program designers in the second stage. In general, these goals may include references to retributive value, deterrence potential, recidivism reduction, reparation, economic integrity, public satisfaction, systemic implications or others. Program designers may be required to rate a program's merit or scale program options in relation to meeting these goals.

Stage 2 - Design programming to include sanctions and an effective level of services tailored for targeted offender populations

At this stage, the scope of work is based on data made available by AJOMP planning staff and from other existing sources. Using population profile information, the group will begin to categorize the incarcerated population to design program options based on risk and need and customized to the offender type. An inventory of existing alternative programming will be made available to determine their effectiveness and potential for expansion, modification or elimination.

Meetings 8-12/Program Design Focus – Stage 2

- A. Development of program criteria and formatting for proposals (sample brought and presented at meeting by AJOMP staff, flexible for editing)
- B. Establishment of Sub-groups and Timeframes
- C. Review and acquaintance with Alternatives Inventory
- D. Preparation of program proposals, modifications, linkages for existing programs or recommended elimination
- E. Development of an Evaluation Model
- F. Develop cost estimates in time for budget development

Deliverables: *Program Package assembled and adopted*

Stage 3 - Develop a plan to inform internal and cross-system integration activities needed to sustain community alternatives in a continuum

The planning at this stage encompasses the function and integration of proposed programming in the whole system. The work group will identify and define the commonalties, scaling and grading of a continuum of sanctions. Revisions may be made to programs to function optimally within the continuum. The work group will also define protocol for cross-disciplinary work and interfaces between and among various criminal justice and human service agencies. This element of the planning will delve into implementation. A final report will follow the completion of the final stage and include an executive summary.

Meetings 13-19/ System Integration Focus – Stage 3

- A. Consulting support on building a continuum
- B. Evaluate work done to date on system models (OMPPII, SLR)
- C. Establishment of Sub-Groups
- D. Identify optimal and necessary linkages (internal and external) to sustain community-based alternatives
- E. Identify and evaluate operational implications
- F. Develop screening, assessment, and referral system
- G. Evaluate and define supervision/case management system to accommodate full continuum
- H. Review and recommend changes or modifications to data and information sharing system
- I. Refine budget estimates
- J. Develop and integrate evaluation component
- K. Determine timeframe for implementation

Deliverables: *Implementation/Operational Plan*

Meeting 20-22/Final Report and Budget Preparation